1	STATE OF LOUISIANA
2	GROUND WATER MANAGEMENT COMMISSION
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4	IN RE: GROUND WATER *
5	MANAGEMENT COMMISSION *
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11	REPORT OF MEETING
12	HELD AT
13	BATON ROUGE, LOUISIANA
14	OCTOBER 22, 2001
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1	STATE OF LOUISIANA
2	GROUND WATER MANAGEMENT COMMISSION
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4	IN RE: GROUND WATER *
5	MANAGEMENT COMMISSION *
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8	Report of the public meeting held by the Ground
9	Water Management Commission, State of Louisiana, on
10	October 22, 2001, in Baton Rouge, Louisiana.
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12	COMMISSION MEMBERS IN ATTENDANCE:
13	Karen Gautreaux, Chairman
14	Philip Asprodites, Commissioner of Conservation
15	Zahir "Bo" Bolourchi, Secretary, DOTD
16	George Cardwell, Capital Area Ground Water Commission
17	William "Bill" Cefalu, Police Jury Association
18	Richard Durrett, Sparta Groundwater Conservation Dist.
19	Peggy Gantt, Louisiana Municipal Association
20	Dale Givens, Secretary, DEQ
21	Fulbert Leon Namwamba, Geologist
22	Brad Spicer, Agriculture & Forestry
23	John Roussel, Assistant Secretary Wildlife & Fisheries
24	Linda Zaunbrecher, Farm Bureau Member
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1		AGENDA
2	I.	Call to Order - Karen Gautreaux, Governor's
3		Office
4	II.	Oral presentations of the top two (2) Proposals
5		(RFP) for Assistance with Development of
6		Statewide Comprehensive Water Management System
7		Anthony Duplechin, Jr., Office of Conservation
8	III.	Presentation of the Draft of the Amended
9		Emergency Rule for Critical Ground Water Area
10		Designation Procedure and Process
11	IV.	Ground Water Staff Report
12	V.	Ground Water Management Advisory Task Force
13		Committee Reports
14	VI.	Ground Water Management Advisory Task Force
15		Comments
16	VII.	New Business
17	VIII.	Public Comments
18	IX.	Schedule for Next Meeting
19	х.	Adjourn
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1	GROUND WATER MANAGEMENT COMMISSION
2	OCTOBER 22, 2001
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4	COMMISSIONER GAUTREAUX:
5	Let's get started. I've spoken to Mr. Cefalu and
6	Dr. Bahr. Dr. Bahr is on a oh, there you are. I'm
7	sorry. I didn't see you sitting in your chair. All
8	right. So what we're going to do today is first I'll
9	call us to order and ask all of the Commission members
10	just to identify themselves for the record. I'm Karen
11	Gautreaux, Chair of the Commission.
12	COMMISSIONER ASPRODITES:
13	Philip Asprodites, Commissioner of Conservation.
14	COMMISSIONER BOLOURCHI:
15	Bo Bolourchi, Department of Transportation and
16	Development.
17	COMMISSIONER GIVENS:
18	Dale Givens, DEQ.
19	COMMISSIONER CARDWELL:
20	George Cardwell, Capital Area Ground Water
21	Commission.
22	COMMISSIONER CEFALU:
23	William Cefalu representing the Police Jury
24	Association.
25	COMMISSIONER NAMWAMBA:
26	Fulbert Namwamba, Southern University, Baton
27	Rouge.
28	COMMISSIONER ROUSSEL:
29	John Roussel, Department of Wildlife and
30	Fisheries.

Fisheries.

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## COMMISSIONER DURRETT:

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2 Richard Durrett, Sparta Groundwater Commission.
3 COMMISSIONER SPICER:

Brad Spicer, Louisiana Department of Agriculture and Forestry.

#### COMMISSIONER ZAUNBRECHER:

Linda Zaunbrecher, Louisiana Farm Bureau.
COMMISSIONER GANTT:

Peggy Gantt, Louisiana Municipal Association.

COMMISSIONER GAUTREAUX:

Thank you. I'd also like to thank the many members of our Task Force who have joined us this afternoon. I think we had a good meeting this morning, and as discussed at that meeting, we are going to first make a presentation, not first in order but we will make a presentation of the committee discussions at that Task Force Advisory meeting. But first, the first item on our agenda are presentations by the top two proposers, and I've asked Bob Harper, Undersecretary for DNR, to explain what's going to happen today.

#### MR. HARPER:

Yes, good afternoon. We have narrowed the list, or the Office of Conservation has narrowed the list down to two potential contractors for this contract, C.H. Fenstermaker and CH2M Hill. A decision has been made to go to oral presentation in an attempt to evaluate these two proposals. The only people that will be able to ask questions during these presentations will be the members of the selection

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board itself. They're going to have two -- excuse me, there will be a 20-minute presentation, a 20-minute oral presentation, and then there will be 15 minutes available for questions and answers. Fifteen minutes into the 20-minute presentation we will notify the proposer that there is five minutes left in their time slot.

We are going to ask that CH2M Hill, since they're the second participant, since they're the second proposer to wait outside so as not to give them an unfair advantage by getting to listen to the first proposal. That pretty much wraps up the way it's going to be. We're ready to go.

#### COMMISSIONER GAUTREAUX:

Thank you, Bob. I thought what we could do first is ask you or Tony to identify the members of the selection committee in case anyone missed that last time.

#### MR. DUPLECHIN:

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The members of the selection committee are myself, my name is Anthony Duplechin; Secretary Dale Givens from the Department of Environmental Quality; Mr. Bo Bolourchi from Department of Transportation and Development; Charlie Demas, District Chief, Louisiana District US Geological Survey; and Mr. Jim Marchand who is a lawyer with the Louisiana House of Representatives and Environment Committee.

## COMMISSIONER GAUTREAUX:

Thank you. I would like to thank all the members of the selection committee. I know they've put in a

great deal of time in going through the proposals and developing the recommendations to this point. Let's see. We have about three minutes to go. I mean, do we need to wait until promptly a quarter till? Okay. Well, let's go through the agenda very quickly. I'll do a little time filler. I'd just like to thank the people that responded to the E-mails. We had a little reconciliation of mailing lists, and I appreciate all of you who were having -- were not on all of the lists and letting us know. Hopefully that will enable people to get the materials a little more smoothly.

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And in the package of materials you received you should have received a Draft Proposed Revisions to the Emergency Rule. As most of you know we've had an emergency rule in place that deals with the application procedure for a critical groundwater area designation. Today, later on in the agenda, we'll talk a little bit about some proposed revisions, which include tweaks to the emergency rule that we had developed, as well as laying out a proposed procedure for the whole hearing process, not just the application. So hopefully if you were on the E-mail list you did receive that in advance and have had a chance to look at it. We're not going to ask for action today. We'll ask you to look at it, relay your comments. If you'd like to say something today, later on in the meeting you'll have an opportunity, but we will not be asking for any action today.

Is there anybody on the Commission that would like to say anything or comment in our two minutes

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left? (No response.) It's a very happy group. Good to see it. Okay, well what we'll do is just ask them to come in and get ready to get started, if someone can let the -- Jim Marchand, since you're on the selection committee, does every one of our selection committee members, and Charlie, too, why don't we sit by mikes in case you have a question to direct to the proposers? They may be off in a room getting ready, but is there anyone from the next proposers in the audience, CH2M Hill?

(No response.)

#### MR. HAMILTON:

Good afternoon. I'm Brad Hamilton, Executive

Vice President for C.H. Fenstermaker and Associates

and Manager of our Environmental Division. I would

like to thank the Commission for allowing us to

present our qualifications and to be here to make this

technical presentation. As Louisiana residents we

have followed the state's interest in developing a

water management plan and we look forward to working

with you to create this plan.

Since there's only 20 minutes allowed for this presentation, we are going to be moving very rapidly. During this presentation it's important to note not only what we are planning to do but what we are not planning to do. We are not planning to, quote, reinvent the wheel. We are not going to duplicate studies that have already been performed, and we are not going to collect data that already exists. We will, however, collect and analyze existing data and

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determine where data is missing and what needs to be collected. Our focus is to provide a management plan that will serve as a road map for the Commission and the Legislature in developing and implementing water regulations for the state.

The development of a comprehensive water management plan for Louisiana will be a multidisciplinary effort requiring the expertise of professionals who are highly skilled in the fields of hydrology, hydrogeology, water surface hydrology, water resource engineering, regional planning, economics, and environmental law. Understanding the complex nature of the planning project on the scale proposed by the Ground Water Commission, C.H.

Fenstermaker and Associates has assembled a team whose members have accumulated many years of expertise in all of the above fields.

This team is uniquely qualified to deliver the water management plan and to deliver it on time. The Fenstermaker team is fully committed to this project and has staff available to initiate the project immediately and to bring it in two months ahead of schedule. Our team members will work -- will all work and reside in Louisiana. The team will be in place and available to start work immediately upon receiving the notice to proceed.

C.H. Fenstermaker and Associates will be the prime contractor and the project coordinator. With home offices in Lafayette and branch offices in New Orleans, Houston, and Nashville, we have been serving

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Louisiana for over 50 years. As a recognized leader in the GIS field we will apply this technology to the project as a management tool. Our engineering and environmental professionals have long-term relations with both state and federal regulatory agencies. Mr. Raymond Reaux, P.E., will serve as project manager.

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LBG-Guyton and Associates of Austin is one of the oldest groundwater consulting firms in the United States. With substantial experience in regional water planning and water resource economics, they have developed the sound reputation throughout the southwest and the Gulf Coast for their work in the areas of groundwater exploration, development and management, planning, and economics. Bruce Darling, Ph.D., chief hydrologist for Guyton, will handle most of Guyton's involvement in the project. He worked very closely on regional water plans developed for the state of Texas. These regional plans developed policies tailored to the needs of each of the state's 16 water planning regions. Dr. Darling will relocate his office and will be domiciled in Louisiana for the duration of the project.

Hydro-Environmental Technology. Located in

Lafayette, Hydro-Environmental Technology offers over

15 years of experience in groundwater and surface

water development and water quality issues in

Louisiana. Their experience with assessment of ground

and surface water supplies in Louisiana and other

states, along with their familiarity with the state's

major and minor aquifers will be an important asset to

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the team, the team's ability to identify and address significant local and regional water supply issues.

Mr. Stewart Stover, a registered professional geologist in Alabama, Tennessee, Mississippi, and Florida, is a recognized expert witness in the state of Louisiana in the field of hydrogeology. He's a licensed water well contractor having drilled and

supervised over 500 wells throughout the state.

Located in Lafayette with branch offices in

Monroe and Shreveport, Onebane is one of Louisiana's

largest full-service regional law firms. Attorneys

with the environmental law group assist corporate and

individual clients in navigating the complex

environmental maze of laws, statutes, regulations.

Mr. Brent Sonnier, Onebane's representative on the

team, is a degreed geologist and hydro and

environmental engineer. With experience in virtually

every area of environmental law, Mr. Sonnier will

offer guidance and assist in such issues as inter
jurisdiction of water resource conflicts, and the

development of rules that will guide the comprehensive

water management plan.

I'm going to turn the presentation over to Dr. Bruce Darling who will address the project scope and the groundwater issues.

#### DR. DARLING:

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Thank you very much, Brad. I'd like to start off by making a few comments here about the nature of water planning or water management plans. First off, in the simplest terms, what is a water management

plan? Simply it's a framework to guide the orderly, fair, equitable development and use of the state's water resources. By its nature it's a multidisciplinary exercise that involves experts who are skilled in the fields of hydrogeology, engineering, planning, economics, and law. It looks at a number of issues, specifically issues related to sustainability, and that is sustainability related to both water quality and water quantity. We're also looking here at issues related to critical groundwater areas. That was a major area in the work that we did in the state of Texas with the development of the Texas Water Management Plan.

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The water planning process is a complex process. It involves -- it means that the planning team and others involved in the planning process, such as members of the Commission and the Task Force, must look at a number of issues, specifically the state's -- assessments of the state's groundwater resources and surface water resources. Also important is an assessment of the distribution, water distribution systems of the state, both present and projected.

Property rights are always very important components of any assessment -- in any attempt to develop a water management plan. In the case of Louisiana you'll find that inter-jurisdictional issues are highly significant. The impact of a plan on economic development of the state cannot be ignored. Water management plans do have a direct and indirect effect on economic development.

The legal and regulatory structure with which a water management plan is framed cannot be ignored. You cannot just pull a plan off the shelf from another state and apply it to your own state. There are specific legal and regulatory issues that have to be addressed before you can actually frame a plan that's specific to the needs of your state. Lastly and --well, the plan must also look at past and projected water demands within the state.

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Given the time frame here I'm going to blow through these next two slides. This is an example of what we're trying to do here to sort out water demand in the state of Louisiana. These are based on data from the year 1990. We are looking at per capita water usage per parish in Louisiana in 1990. Why is this significant? If you look at the lower end of the scale, it is the city, the parishes with lower populations. You'll see wide disparities in per capita water uses. Now, average per capita water use in the United States is typically reported at about 160 gallons per person per day. It varies from region to region. But that spread down there in the lower end with those outliers, especially on the upper end, suggests that there may be potential problems with the way that cities are reporting their per capita water use or their total water use to the US Geological Survey when the survey conducts its water use surveys on a yearly basis. So issues like this must be resolved so that you can make reasonable projections out over the period of time that can be supported by

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A few words about water planning approaches. the work that I've done in water planning, I've divided -- I've identified what I consider to be two extremes within this perspective, within the spectrum of water planning. The first is what I call a topdown approach. This is typified by the state of Florida. In the state of Florida the water management goals are set by the Florida Department of Environmental Protection, which is an agency, a regulatory agency that has considerable regulatory clout within the state. As a result of that the water management plans in Florida are highly regulated. don't know how much citizen input goes into these things, but the Florida Department of Environmental Protection takes this task very seriously. The development of the plans is then handed down to the water management districts within the state of Florida.

On the other hand I have what I call a bottom-up approach, which is characterized by the state of Texas. In this case the management goals are not set by a regulatory agency. They are set by a series of — by the 16 regional water planning groups which work in concert with what is called the Texas Water Development Board, each water planning group defining the goals for its own region. The system is highly interactive and strives for voluntary compliance. A problem with the Texas plan is that really it doesn't have much teeth because the Water Development Board is

not a regulatory agency as the Florida Department of Environmental Protection is.

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These two as I say establish the two extremes on the water planning spectrum. In between are states like Arkansas and Mississippi, which have set up different systems to approach water management.

Louisiana here must address where it -- must look carefully at where it wants to fall within that spectrum. Does it want to be a highly regulated state, a state with very little regulation as Texas is, or does it want to find some point within that spectrum between the two, which will allow it to have some degree of control over water resources that is not evident in Texas.

How are we going to approach this? Well, as Brad said, we're not going to reinvent the wheel. This is water planning. Water resource studies, both groundwater and surface water for the State of Louisiana have been done and they've been done very Therefore it is not our objective to reproduce the work of the US Geological Survey or universities or other federal or state agencies have done. What we will do, what we will do is collect all of the data from the different databases, identify and collect those databases. We will look at the databases, assess them for completeness and quality to determine how or where or what we need to do to find -- to fill in data gaps and to propose additional studies that you might want to look at down the road in order to collect that data.

between groundwater and surface water issues. You cannot look at groundwater apart from surface water. They are actually part of one big whole. And so part of what Brad will talk about when he comes back up next is the need to address groundwater/surface water interaction through the GIS format that we're going to propose here.

What else are we going to do? Well, where

We're going to look also at the interaction

What else are we going to do? Well, where possible and where supported by the data now we're going to identify critical groundwater areas or potentially critical groundwater areas. That could be based on a number of factors, such as declining water levels or increasing chloride concentrations in groundwater, for example. We're going to lay out additionally the basis for delineating critical groundwater areas. And in addition to all of this we're going to develop, as I said, this GIS format that will allow us to do this quickly and efficiently.

We're going to review the water plans of other states; Florida, Mississippi, Arkansas, California, wherever else we can get our hands on to provide to the members of the Commission and the Task Force a summary of these plans, the basis for the plans, what the plans hope to accomplish, and how they accomplish them, so that the members of the Commission and the Task Force can themselves have a broad perspective on what water plans are and how they are applied in the United States.

Then finally, we are going to create and maintain

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public, to facilitate contact with the Commission, and to help in the development of our emergency and contingency use plans down the line.

a project website to assist us in contact with the

Our schedule for this is an abbreviated schedule. I say an abbreviated schedule, we want to do this by the end of October of next year. Why so quickly? It's my experience with water planning that you've got to get on it and you have to stay on it. You have to make sure that to those of us from the consulting side are continually engaged with people in the public sector, such as yourselves, so that we can get this plan started, we can get it -- we can start a dialogue early and keep it going, and make sure that the plan is pushed through to conclusion without long gaps in the process.

My role in this will be, I will be on the ground from day one pushing this thing on a full-time basis. This will be my only commitment for the entire period of time during which we are involved in this study.

Brad, I'm going to turn this back over to you for discussion of the surface water issues.

#### MR. HAMILTON:

Thank you, Bruce. In addition to surface water I'm also going to touch briefly on interjurisdictional relationships, graphic information systems, and a project website.

Louisiana surface water and environmental health is measured by the health of our watersheds. State of Louisiana is comprised of 60 watersheds, and you can see them on the screen there, some of which are shared with other states. EPA has assigned an index of watershed indicators to each watershed generally rating its water quality and its suitability to meet its designated uses. This index will be incorporated into the overall study of the state's water resources.

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Increasingly, water professionals are turning to managing surface water resources programs on a watershed basis because it makes good sense environmentally, financially, and socially. Managing on a watershed basis will be an integral component of Louisiana's water management process. Because watersheds are defined by natural hydrology, they represent the most logical basis for managing surface water resources. The resource becomes a focal point, and managers are able to gain more complete understanding of overall conditions in an area and the stresses that affect those conditions. By managing on a watershed basis and by placing emphasis on interaction between consultants and members of the local water planning groups, the voice of all stakeholders are heard and the needs of one watershed are not overshadowed by those of another. By crafting the water management plan on a watershed basis, the state of Louisiana can focus its resources on policies tailored to address water quality and quantity problems at their source.

Watershed management can also lead to a greater awareness and support from the public. Once

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individuals become aware of and interested in our watersheds, they often become more involved in the decision-making, as well as hands-on protection and restoration efforts. Thus, through such involvement the watershed management approach builds a sense of community, helps reduce conflicts, increases commitment to the actions necessary to meet the environmental goals, and ultimately improves the likelihood of success for water management programs.

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As you can see on the watershed slide, a number of Louisiana's watersheds stretch across state lines. Inter-jurisdictional relationships and agreements will become necessary when two or more states, governmental agencies, commissions, or districts overlap or coexist within a single, transboundary aquifer or watershed finance. In order to effectively manage these types of aquifers and watersheds, the governing bodies must communicate and cooperate with each other to obtain a common goal within a formal legal structure. Interjurisdictional or inter-regional and interstate compacts may be necessary to achieve this goal. The project team will examine and recommend functional inter-jurisdictional structures, such as compacts and memorandum agreement.

GIS source slide. The project team will use GIS as a tool to help develop a comprehensive water management program. We will separate into data layers the different information from different agencies shown on the screen. Data layers might include major and minor aguifers, aguifer recharge areas, surface

water, watersheds, and political boundaries. Although these data is available right now, a lot of this data is available, it's in incompatible databases. It's in incompatible formats. Different engines are used to present this data, and our task is to see what we can do about feasibly managing these and incorporating these into one model.

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The website is an effective means of making information available to all who are involved in the planning process, and we plan to maintain a website for public information distribution for input on the emergency and contingency plans and for water conservation education. And we'll have a comment page available for the input from the users.

Brent Sonnier now will present legal issues associated with the comprehensive management plan. MR. SONNIER:

Thank you, Brad. There are basically six areas of legal issues that we have identified. First, basic legal background. The constitutional authority is there. The Commissioner of Conservation protects the oil and gas resources. The state has, of course, the right to protect its groundwater resources. A lot of the structure that is already in place at the Office of Conservation can be used for groundwater management.

Other areas, inter-jurisdictional issues.

Because we will be trying to use the option of surface water, we will intersect with federal jurisdiction.

There could be problems in dealing with alternative

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siting from that standpoint. Regulatory structure, it's premature to tell. We'll let the plan dictate and demand for regulation about how we're going to put together the structure, perhaps in DNR as far as manpower and resources.

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Specific legal issues. We identified six of those including delineation of the critical groundwater management areas and how to regulate within those areas. Development of regulations. The plan will dictate how the regulations look, sound science built into the regulations.

Civil law perspective. We are a civil law jurisdiction, not common law. We can't take a plan off the shelf from another state without considering this. I will emphasize the triggering of jurisdiction is critical groundwater management. We don't want over regulation. We want a structured program within that context. Thank you. I'll let Brad conclude.

MR. HAMILTON:

Thank you. We are -- let me give you some reasons why we feel like you should select Fenstermaker as your proposal team. We are a professional, highly qualified local team with substantial statewide experience. In addition, we are stakeholders planning for our children's and grandchildren's future in Louisiana. All team members will work and reside in Louisiana and will be available to start work on the project immediately. The water management plan will be built on existing data and analyzed on an aquifer and watershed basis.

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We'll identify inter-jurisdictional relationships and areas where additional data needs to be collected. Heavy emphasis will be placed on interaction with the Commission, task force members, government agencies, and stakeholders. Within the plan the team will identify legal issues and offer guidance on the regulatory matters. The project team will provide additional services beyond the scope requested in the proposal by development of a GIS system to serve as a management tool by reviewing water management plans from other states, and by creating and maintaining a water -- a project website.

That concludes our technical presentation. Once again I'd like to thank the Commission for allowing us to present our qualifications. The Fenstermaker team looks forward to being selected to develop the Louisiana Comprehensive Water Management Plan. I guess we're open for questions. Anyone have any questions?

## COMMISSIONER GAUTREAUX:

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Again, I'd just like to remind everyone that it's only questions from the selection team or selection committee.

## COMMISSIONER GIVENS:

Brad, one of the questions that I had in looking over the documents, and you have to understand that you somewhat have to show familiarity with the systems that exist today in the state to establish your working base, but one of the things that bothered me, and I'd like y'all to respond to, is, how married are

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you to the approaches that you outlined in the proposal with respect to, say, Texas' structure, or who would do things, as opposed to -- and there was discussion there about regional activities, and, of course, we're looking for a state plan. How do you plan to adapt and go with that?

### MR. HAMILTON:

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Bruce, do you want to handle that?

DR. DARLING:

We're not married to any particular view here.
What we would like to do would be to get you to look
carefully at the need to address the water resource
issues on a region-by-region basis within Louisiana,
and then to compile those into a working plan that
makes sense for Louisiana. It is, for example, I
think difficult to take the same water management
approaches to the Sparta aquifer that you would find
over the Chicot aquifer. So when you look at the
issues in northeast Louisiana, you will find that they
are somewhat different from the issues in southwest
Louisiana.

We're not trying to push a Texas model or a Florida model. Actually, what we're trying to do here is look around at the different approaches to water planning from the states that we mentioned in the water plan, in the proposal, and also other states that we didn't mention in there to come up with something that is best for Louisiana. Again, as I said, you can't just take something off the shelf from one state and apply it here. But what we do need to

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do is look specifically at those elements of plans in different states that might be applicable here to

Louisiana to give you a flexible dynamic plan that Louisiana can live with for decades to come.

#### COMMISSIONER GIVENS:

Thank you.

## MR. DEMAS:

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We have a question. What specific suite of GIS software are you going to use, and is it compatible with the state's?

#### MR. HAMILTON:

We will -- we are -- we are currently available to use it in ArcInfo, Infocad, Micro-station, any system that the state would like to see it in, we will present it in, we will generate it in, and make sure that when we go and look at the various databases around the state we know how to convert that data into whatever you use. I believe at one -- at the preproposal meeting Mike Killeen mentioned that you guys would like ArcView and ArcInfo, and that's fine with us, we operate on that platform also. So we would do it obviously in whatever input you would like to see it in.

## COMMISSIONER GAUTREAUX:

Charlie, do you have another question?
MR. DEMAS:

Yes. How are you going to tie together the surface water and the ground water when you're dealing with watersheds that may be only -- might overlap two or three aguifers or an aguifer that contains several

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watersheds?

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## MR. HAMILTON:

I'm going to start briefly answering that question, and then I'm going to let Bruce, in case I didn't cover the important issues. Number one, it's important to know where you're going to have issues, surface water and groundwater issues, and that is only done through identifying the critical groundwater areas. Once those are identified we plan to use the GIS to overlay the different watersheds on top of that to identify where we might potentially have a source of surface water to augment the ground water. Once you overlay those you'll have a clear picture of where you are, what you have. You can look into that model then and determine, well, we have sources of surface water here and here, we don't have them over here. And then after that you have to look at what is the availability of that surface water. Is this a water body that's regulated by the Corps of Engineers or somebody that's not going to allow you to do anything? How much water use can we use of it? What is the water quality, and everything else.

So the integration will become necessary where you have ground water, critical groundwater areas, and we don't envision any legislature or any regulation of areas that don't have critical groundwater areas, and then we will use the GIS to analyze it and determine what we can do, what's there, what's available, and what we might do with it.

DR. DARLING:

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Dale?

One other point. This also becomes very important when you're looking at surface water/ground water interaction areas and recharge, recharge zones within your major aquifers. And as Brad also points out there may also be some inter-jurisdiction issues involved in there. But in the work that I've been involved in before this we've been especially interested in the ground water/surface water interaction in those recharge areas. And as you look at the watersheds in Louisiana you can see that there are a number of smaller watersheds that do overlap many of the recharge areas of your major aquifers. And so that then gets back into the management issues that come to fore when you're looking at managing your surface water sources here that are feeding the aquifers up in the recharge areas of your major

So part of what this will allow us to do is to try to get a much better idea to delineate more clearly which watersheds are involved in this, and what are the inter-jurisdictional and other technical issues that might be limiting factors in how something could be managed or exploited.

## MR. DEMAS:

That will include in-stream flow requirements and the ecological --

#### DR. DARLING:

COMMISSIONER GAUTREAUX:

At a minimum, yes, yes, certainly.

aquifers and your minor aquifers.

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### COMMISSIONER GIVENS:

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Brad, in your proposal, in your presentation, and in response to Charlie you talked quite a bit about GIS. Are you planning on producing both maps and a database that we can pull up on that situation, or how are you planning on organizing all this massive data collection?

#### MR. HAMILTON:

That's kind of a two-part question. The answer is yes and no. We plan to generate a GIS database of the state's resources with respect to groundwater aquifers, with respect to watershed areas, with respect to jurisdictional, political, and governmental bodies, and we will use that as a management tool, and we will be able to turn that over to the state at the end of the conclusion for them to manage with.

What we also plan to do then is go out and canvas NOAA and everybody else and see what they are using with respect to GIS and how they are creating their database. We do not plan to marry all of that data together. Number one, it defeats the purpose of trying to collect it. As soon as you duplicate data, then one of them is out of date automatically and it's just a wasted effort. But we will identify in the plan what databases exist out there and what format they're in, and who's the point of contact and what platform they run on, and we will begin to create what you need to do to -- if you had to export or import data between them. But we're not going to make a massive statewide database of every bit of information

1 out there. That just wouldn't work. It would be 2 trying to take the Corps of Engineers and NOAA and 3 NASA and everybody else and duplicating the effort. 4 And as soon as you said, okay, I've got it, they're 5 going to have collected more data over here and you're 6 out of date. So you know very well that you don't 7 want to have two copies of any set of data if you can 8 help it.

Our management tool will be the data layers that we need to manage to determine critical areas, to determine interaction, inter-jurisdictional areas, but we will not try to manage the whole universe of data that's available out there.

#### COMMISSIONER GIVENS:

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So you're talking more of an index?

MR. HAMILTON:

An index for the massive amount of data out there, but a GIS database with aquifers and recharge areas and watersheds and political boundaries on it. That will be a live operating unit.

#### COMMISSIONER GIVENS:

So you could turn off various aspects of the coverage?

## MR. HAMILTON:

Yes. That's what we're going to use to help identify and manage the things. But it won't have detailed information about water quality, salinity, and those kinds of things.

# COMMISSIONER GIVENS:

I understand. The contract really doesn't have

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enough hours or dollars to even attempt to do that.

Thank you.

#### COMMISSIONER GAUTREAUX:

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#### COMMISSIONER BOLOURCHI:

The proposal and your presentation referred to the states of Florida, Texas, and Arkansas. My question is, did your company or anyone involved, or any of your professionals were actually involved in designing that system? And I have a follow-up question after that.

#### DR. DARLING:

LBG-Guyton was very deeply involved in the development of the Texas water plan. There were 16 regions in the state of Texas. My office was the prime contractor for two of those regions, and we were a subcontractor in six other regions, regions stretching from east Texas to west Texas. So we were very much involved in the development of the Texas water plan.

We were not involved in the development of the Florida water plan. The Florida water plan was developed by the groundwater districts set up in Florida, and the plans were designed to meet the planning objectives as stated by the Florida Department of Environmental Protection.

We were not involved with the development of the Arkansas plan, but our Tampa office was involved with the development in a limited way with the plan in Mississippi. We didn't mention the Mississippi plan,

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but the Mississippi plan is a somewhat weaker plan than even the Arkansas. So we've had substantial experience with the development of the Texas plan, and additionally, in addition in our office in Austin there are five of us who have been involved in water planning to one degree or another during the accumulated -- the accumulation of nearly 70 years of experience developing water plans for different regions in Texas, and we're certainly looking forward to the opportunity to try to do what we can here to help you develop a water plan in Louisiana.

#### COMMISSIONER BOLOURCHI:

The discussion of the Texas plan was impressive. You stated, or whoever wrote the proposal stated that the most appropriate elements from these plans could be incorporated into Louisiana's comprehensive water management plan. My question is, what elements of these plans do you foresee being unique to the state of Louisiana's needs?

## DR. DARLING:

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Well, I think that what you might find very helpful in Louisiana is the interplay, and this is what I liked a lot about the Texas process, not necessarily the final plan because we lacked the regulatory structure to make this thing -- to push this thing through the way I think it ought to be. But we found that the interaction between the consultants and the members of the water planning group helped frame many of the issues clearly up front, and also helped to resolve many contentious

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issues between warring factions on the same water planning group.

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It's very important at a time like this to get people to talk to each other, and one of the most important things that the consultant can do here, the water planner can do, is to sit down with people and explain things, complicated technical issues in very clear terms, and to look at the implications of these issues, and of the implications of failure to come to some consensus about how to handle these issues so that you can get people to sign off, you'll have some degree of consensus.

So I think the most important thing here to come from the Texas plan is from the process, the planning process itself, and that is the give and take between the consultants and between the members of the Commission, the members of the Task Force, and also to get the members of the Task Force and the Commission to talk with each other because you'll find that you have people here who have competing interests. often -- I've found, I've found that over a period of time as people talked with each, oftentimes they found out there was common ground, whereas at the beginning there was a reluctance to admit that both sides did have a legitimate claim in an issue. Over a period of time as these technical issues became clearer to them, as we looked at the policy implications, the economic implications of this, there was a willingness to work together, and I think that that's really what we need to strive for here out of the Texas plan.

### COMMISSIONER GAUTREAUX:

Jim, you had a question?

### MR. MARCHAND:

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A few quick questions. Where were the two regions that your company handled in Texas, west Texas and --

## DR. DARLING:

The two that we primed were out of far west

Texas, which was the most contentious region we had to
deal with in the entire state of Texas, and then we
dealt with what was called a plateau region. Then we
were also very deeply involved as the groundwater
consultant for the southern Ogallala aquifer, which as
you know is a major, major aquifer in Texas. And we
were also involved in all the major aquifers along the
Texas-Louisiana border. So we were looking at
groundwater issues in far west Texas and far east
Texas. Those that we primed were in far west Texas.
We were very deeply involved in many of the others,
however. So even though we were sub in the others, we
were sub to the extent that we're subbing here to
Fenstermaker.

# MR. MARCHAND:

And this is somewhat what Bo was asking, I think. You talk about weaker plans and stronger plans. What are the factors that delineate the two type of plans? You talk about Texas being weaker and --

## DR. DARLING:

The issue is -- the point at issue here is the fact that the state of Florida has assigned the

responsibility to develop this to a regulatory agency which has the clout to say, thou shalt do this. And if you don't do it, these are the penalties involved in that. On the weak side you have the state of Texas which has a long history of not wanting to regulate the use of ground water. Texas and Louisiana have both followed what we would call the rule of capture doctrine. So those -- that's ingrained very deeply in the culture and in the political culture of Texas, just as it's ingrained over here in Louisiana as well.

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Now, the responsibility for overseeing the development of the water plan in Texas was not handed to a regulatory agency, such as the Texas Natural Resource Conservation Commission. It was given instead to an agency that has historically been charged with the responsibility of studying the groundwater resources in the state of Texas. So it cannot say, the TWDB cannot say as FDEP does or can, thou shalt do this. What it does have in Texas is significant economic clout because the Texas Water Development Board funds millions and millions and millions of dollars a year in water development projects. And part of the hammer of Senate Bill 1, which is the legislation in Texas, stated specifically that communities or regions that chose not to participate in the water planning process, or that did but failed to identify strategies to meet projected shortages and needs down the road would not then be able to come back to the Texas Water Development Board and ask for funding for those projects.

# 1 COMMISSIONER GAUTREAUX: 2 Thank you. I quess we'll ask you to pick up your 3 materials. Go ahead and pick up your materials and 4 we'll get the next group in. 5 COMMISSIONER GAUTREAUX: 6 While we have a pause, I'd like to recognize two 7 of our legislatures that I see in the audience, 8 Representative N.J. D'Amico, who was very instrumental 9 in getting the legislation that created our 10 Commission, Task Force, and a number of other things 11 passed. And I see we have a new member of the 12 legislature, Mr. Gary Beard, here. So welcome. 13 look forward to your helping us with this issue. 14 Would you like to say anything since we have a little 15 pause? 16 (No response.) 17 COMMISSIONER ASPRODITES: 18 You're going to turn down the chance to say 19 something? 2.0 COMMISSIONER GAUTREAUX: 2.1 I was going to say, this is very strange. 2.2 (A BRIEF RECESS WAS TAKEN AT THIS TIME.) 23 COMMISSIONER GAUTREAUX: 24 Let's get started. 25 MR. PRICE: 26 Good afternoon. My name is David Price. 27 CH2M Hill's manager for Louisiana operations out of

New Orleans. First of all I'd like to thank you for

the opportunity to present here today. We're very

excited about this opportunity, and we hope we can

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share some information with y'all today and move this program forward.

When we started looking at this project earlier this year, one of the first things we recognized was a need for a solid team, a team that could bring both local and national expertise to this problem. We believe that we have found that team, and we're going to present that team to you today.

What we have done is developed a team with CH2M Hill. CH2M Hill is an international firm, really with roots in western United States. We have been in Louisiana for about ten years now, but we've got significant resources in water resources and water resources planning. And we have brought that team together along with C-K Associates, an environmental firm here from Baton Rouge, and also a legal firm from out west called Hatch and Parent. I would like to introduce the people here today representing our team.

First of all, from CH2M Hill we have Bryan
McDonald, who is a senior groundwater hydrologist;

Jeff Lehnen, a senior water resources hydrologist; and
Brad Inman who is a senior water resource's

hydrologist and also our proposed project manager.

From C-K Associates we have Dan Strecker, Dan is

President of C-K; as well as Lee Day, senior

geologist.

As I said, we're very excited about this project. We know that there are a lot of challenges to it. We have seen them from the first day we saw the proposed scope of work, and then the request for proposal. But

we believe our team is up to this challenge. We are very excited, and we look forward to working with you if selected. You can be assured that CH2M Hill, C-K, and Hatch and Parent are committed to providing all the resources necessary to make this a successful project.

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I would like to move into our presentation with Brad Inman, our proposed project manager. Thank you.

MR. INMAN:

Thank you, David. Again, my name is Brad Inman. I work out of our New Orleans office, and I currently reside in the New Orleans area. I think as we looked at this project, and being a project manager I would like to highlight a few of the activities that I've had during my career that I think would become important to this project. As I look back and look at my time as a vocational agriculture teacher in St. Mary Parish, Louisiana, I think that the experiences I've had working with farmers, some of the key stakeholders, realizing the importance that water has and the impact that it can make on these farmers, their livelihood, the economics is very important. look at technical background, and the background that I have working on western projects, water resources projects in the arid west. I've worked on irrigation development projects in the Sahara Desert in southern Egypt, and where you truly get an appreciation for the value of water and water resources is when you truly have no water.

Finally, a big part of this project is looking at

policy, the development of policy, and I believe that the experience I've had working as a congressional science fellow in Washington D.C. for a United States senator, and following up that year as a lobbyist for our firm in trying to help pass the reauthorization for the Safe Drinking Water Act, which did pass, is very important, and it provides me with a lot of relevant background that's going to be very good for our team members as we move ahead and look towards a commonsense, realistic approach to developing a comprehensive water management plan here in the state of Louisiana.

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As we look at our project approach we realized several things from day one, that water resources management is certainly one of the most critical issues facing the state of Louisiana, that these resources must be safeguarded based on sound science, that all of the stakeholders that we have in the state must be represented, and certainly timing is crucial. The fact that we have a very short time frame is something that we have looked at from day one, and we have tried to develop our team around the fact that we're going to have to act quickly and efficiently to make this project a success. The CH2M Hill team approach is going to combine the local knowledge that we have here in Louisiana also with national expertise.

As we look ahead on a project approach on Part 1, key components of Part 1 certainly is the development of a comprehensive compilation and evaluation of all

the water resources in the state of Louisiana. Additionally, Part 1 needs to focus on a thorough assessment of aquifer's sustainability, particularly the critical aquifers in the state, and also needs to fully develop and look at the framework of developing a critical groundwater area, and developing that framework for the concept. Also it needs to look at an assessment of water use opportunities. I think as an example of some of the opportunities that I've had the chance to work on, for instance, at Walt Disney World in Orlando, Florida, where even though they were known for trying to do the right thing, specifically they were pushed with incentives to get off of ground water and to use other water resources to help irrigate their golf courses, landscape, and other water uses. So there are tremendous opportunities out there that we are experienced in and that we can bring to bare as this project is developed.

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Successful implementation is going to require many things. For Part 1 we're going to have to maximize our local resources, our knowledge, our relationships to ensure that the evaluation of Louisiana water resources is performed effectively and efficiently, again, going back to timing being a critical issue. We have to apply the experience that we have gained from developing alternative water use options around the nation and globally. One thing when you hire the CH2M Hill team you are hiring expertise from around the world.

Also the use of our firm's experience

professionally and expertise will ensure that the Part 1 results will withstand public scrutiny. It's vital that the data gathering process is based on appropriate standards, and with that that it must be able to develop, to be able to handle public scrutiny as it goes on and moves ahead towards the development of law.

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Successful project implementation of Part 2 again will require several different tasks. We're going to have to maximize the use of our team's water resources, our experience with other regulatory agencies. The fact that we have worked in states all around the southeast and nationwide has allowed us to develop relationships working with different types of regulatory agencies while representing different municipalities, utilities, and other groups. It's going to have to have close coordination with all stakeholder groups for this to be a success. It's going to have to be a well-managed multidisciplinary team approach.

Having worked with CH2M Hill we have management type of opportunities where we work specifically with multi-discipline groups in this project. We propose to use engineers, scientists, economists, hydrogeologists, geologists, all those multi-disciplines are going to be coming together, and we have the tools to be able to manage and to use those in an effective package.

Additionally, there might be the need for technical input after the comprehensive plan is

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developed, and as it moves ahead into legislation there might be questions where we might be asked and would gladly give advice and technical input on a legislative package development.

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As we look at the team and the team organization, a project manager or a coach is only as good as the team that they have available to work with them. As you look at the team and the team that we have on these work charts, the people that we have presenting here today, Bryan, Jeff, also Lee with C-K, all of these people are going to be working on the project as vital team members. As you look on this organization chart and the Part 2 chart, we have over 300 years of water resources experience with these individuals based on projects around the country and across the world.

As you look at the structure, myself as listed as project manager, I will be the point of contact. When you have questions or have issues, you can contact me, and I will be able to effectively move the project ahead, answer your questions, and be able to get with our team members so we move the project efficiently down the path to success. Also on the right, I realize this chart is a little bit hard to see, but we have senior consultants and experts, such as Terry Foreman, who is our firm-wide technical expert in ground water. He's available that I can talk with as needed on different issues. And Eric Rothstein, an economist who has spent his career working on projects, developing public and private partnerships,

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looking at projects where ground water and surface water are traded. He brings a vast experience that is relevant to the southeast, and, again, he's available for use as a senior technical consultant.

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When we look at the critical issues in implementing and coming up with this project, certainly timing, in our mind, is number one. Act 446, as you well know, requires a comprehensive water management plan to be presented by the 2003

Legislative Session. With that time frame involved we only have about 12 to 14 months to make this a reality. We have developed a team with expertise with a background that allows the efficient implementation of our approach, and it can move us ahead to meet these pretty strict time requirements.

Also, solutions to resource issues will require significant stakeholder input. It's going to require their endorsement and commitment. Finally, to coin a term that's used by some of our other coastal wetland restoration friends, there is no time to lose when looking at this project. We're going to have to move ahead quickly to make it a reality.

When looking at critical groundwater areas and the prediction of them, there are several issues that are very important. One, we have to sustain the availability of water for all users, current and future. Any decisions made must be based on sound science and be credible. We have to base them on proven management practices. We have to be able to provide a balance between economic impact on those

stakeholders, and also the protection of the resource for the future. That's why we have included economists on our team to be able to look at the economic impacts, and to be able to determine if something is economically feasible versus the cost of the protection. Finally, it certainly must be legally defensible. Any plan that moves ahead will likely be challenged, and something has to be in place that is legally defensible. It's important that we must strike a balance between conservation and managing economic growth. Any successful plan will have to strike that balance.

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Now, I briefly went over some of the critical issues and some of the things that are needed for successful implementation, but now we want to go briefly into the specific solutions for Part 1 and Part 2. First up, Bryan McDonald, a senior groundwater hydrologist that I've had the pleasure to work with for about 10 years, originally came from USGS, so he has a good experience working with some of these key agencies that we discussed. Bryan?

Thank you, Brad, and thanks for the opportunity to be here today. As Brad mentioned I want to talk a little bit about Part 2, Part 1, and what our approach is, and what we feel like are some of the key issues associated with that.

One of the first things is, we want to closely coordinate Parts 1 and 2. We realize that we'll be working on Part 1 initially, but feel that it's

important to involve the key members in Part 2 and involve them in the Part 1 process, so we minimize the impact of the schedule between those two, and also can get started on Part 2 as soon as possible. One of the first things we want to do when we start Part 1 is to review the schedule options and the opportunities. We think there's a real potential to revise the Plan 1 scope and reduce the schedule to allow an early start to Part 2. It's a pretty tight schedule, we understand that, but we also think one of the first things we'd like to do is take a real hard look at it and see what we can do to get started on Part 2 as soon as possible.

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One of the other solutions for a successful project we feel is we want to implement a team approach with the supporting agencies. USGS, LGS, DNR are important agencies that we're going to need to rely on for data from them. C-K and CH2M Hill have a good working relationship with these agencies and have through the years. That also includes Capital Region and Sparta, some of the local groups that also will play an important role. We have a good relationship with them, and we feel like we can be successful in acquiring data from them.

Another key solution is a rapid identification of data gaps to allow for the alternative approaches where applicable. CH2M Hill has a lot of experience in the southeastern United States and nationwide, and we feel like that's important to be able to identify those data gaps as early as possible and, again, to

help with the schedule. For example, one of the first things we'd like to look at is water budgets.

Obviously, if you're looking at sustainability for aquifers you need to know how much water is being discharged and how much is being recharged and to get a good handle on that, and to understand the water

budgets is one of the first key issues.

One of the other solutions and issues we want to look at is use and knowledge of the state groundwater condition and our experience in other states to define the critical groundwater area criteria. What we're trying to say there is, define the criteria that defines what a critical groundwater area is. Areas that are being over pumped or other groundwater conditions, you have to apply certain criteria to be able to understand, is it really a critical area or not. We've been through the process before, and we've used those criteria before, and we feel like that would help and have some application here in Louisiana.

So as kind of a summary of Part 1, our approach is to emphasize solution-oriented actions that address the critical issues of Part 1.

We have Jeff Lehnen with us here today that would like to talk to you a little bit about Part 2. He's a senior water resources hydrologist for us, and he's going to talk about Part 2 for a little bit. Thank you.

# MR. LEHNEN:

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Thank you, Bryan. In Part 2 I'll give you some

ideas that we have to look at alternatives that you may want to consider to replace groundwater resources, demands on groundwater resources. And probably the key thing we can bring to you is our experience with other states. We can bring the solutions that other states have developed over the years, so that we bring the best of the best for your consideration. So we're not starting from ground zero with the ideas and legislation. That will allow you to develop plans to allow effective management of surface and groundwater resources just as we have successfully helped the state of Florida.

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We believe the legal issues are going to be very important and will require full development throughout the project, and that's why our team includes experienced water law attorney to apply that expertise to the development of the policy. We believe it is critical for early stakeholder input into the process, so as Bryan said, we would want to consider looking at starting some of the Part 2 project activities early on.

We come to the table to facilitate the incorporation of the stakeholder expectations right at the beginning with our expertise in public involvement, as well as decision science technology. We're prepared to follow through to the end point, whatever that is, to transform the plan into legislation with our team. We can draw from expertise from around our firm to take you to the end point. And we can bring the evaluation of alternative

technologies where you really have to come up with solutions to replace groundwater needs. Some of those ideas include surface water management strategies, surface water use instead of ground water, storm water management strategies, reclaim water reuse, aquifer storage and recovery, and conservation. We can look at all those alternatives to look at ways to reduce demands.

In short we believe we can successfully deliver

Part 2 by integrating policy considerations, technical expertise, and stakeholder needs into a comprehensive water management plan for the state. Thank you.

Brad?

# MR. INMAN:

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Just in brief we'd like to summarize. We've had to cover many points in a quick manner, but I think number one, we understand the importance and the urgency of this project. Time is of an issue, and we have a schedule set up to address that. Our technical approach will address the needs, the critical water needs for the state of Louisiana, and also that our local experience and nationwide expertise will bring to bare the development of a successful comprehensive water management plan for the state of Louisiana.

I'd like to thank you for your attention. I think we have some time for questions.

#### COMMISSIONER GAUTREAUX:

Do any of our selection committee members have questions? Dale?

#### COMMISSIONER GIVENS:

MR. INMAN:

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I'm going to ask you one of the same questions we asked the first group that was in here. With respect to data gathering, which is a significant part of Task 1, how do you propose to organize that data and present it to the Commission?

In our technical approach we discussed the fact that we're going to develop a series of technical memorandums. The first one will be addressing the first one on developing data needs. The next two bulleted items under Part 1 will be in a technical memorandum. Those will be submitted to the Commission. And then the last two, again, a technical memorandum to the Commission trying to meet time frames. We would like to get their responses back and be able to use that information to put it into a final

#### COMMISSIONER GIVENS:

document for your perusal and review.

Well, if you would, how about define or give me an example of a technical memorandum. Are we talking about something a couple of three pages, or are we talking about volumes?

#### MR. INMAN:

I don't know if we exactly know how much data is out there in Louisiana, but we've said that we're going to provide a comprehensive compilation. So I suspect that it's got to be a fairly sizable document considering the amount of data that's out there. I don't know if Bryan or Jeff, you might have some additional ideas.

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#### MR. MCDONALD:

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I'm not sure about number of pages, but I would say that initially when we're looking at evaluating the water resources and the groundwater resources in the state that we would certainly need to address the data that we've gathered from the different agencies and have that included in the tech memo. And typically we may have executive summary, a synopsis of the data, and then have what data we've collected as an appendices to those tech memos. The idea is to get information to you as soon as possible, not wait until the very end of Part 1 and present one report. It's to have a summary of the first task in Part 1 in a tech memo, and then the next two tasks would be in another tech memo, and then the final two tasks would be in a third tech memo.

# COMMISSIONER GIVENS:

I'm really concerned that you're dwelling a lot about wanting to jump to Task 2, and the only thing that we have dollars for in this proposal contract for is Task 1. So I'm concerned about the quality and what we're going to get for Task 1.

#### MR. MCDONALD:

Yes, I realize we talked about Part 2 quite a bit. We really didn't mean to infer that we were going to move ahead before, obviously, it was approved. We have a plan for Part 1, and we would want to address those issues and will address those issues in Part 1. You may be able to add a little more to that.

#### MR. INMAN:

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I think one of our bullets said that the data that we gather has to be able to withstand public scrutiny in Part 1, and certainly it's up in the air whether Part 2 will ever happen or not, but the RFP asked us to address the ideas that we had in development of the policy, and that's the approach that we took.

# MR. STRECKER:

David Strecker. I'd like to add to that. We have extensive data management capabilities at C-K, including GIS capabilities. We're going to look to that to see if there is a reasonable application based on the data. We first want to see the extent of the compilation or summarization to see if that is a legitimate tool. But we certainly have those capabilities.

#### COMMISSIONER GAUTREAUX:

19 Bo?

# COMMISSIONER BOLOURCHI:

In your presentation you referred to criterias that you plan to use in defining the critical groundwater areas. My question is, what are those criterias? Can you get us some examples?

# 25 MR. INMAN:

Jeff could better be able to answer that question.

# 28 MR. LEHNEN:

Yes, the criteria, you have to have some defensible criteria when you establish a critical

There has to be some technical basis for establishing that area. And in other cases we've looked at minimum flows and levels, minimum flows and levels in surface water bodies, lakes, streams, rivers, as well as minimum levels in groundwater systems. And those are typically based on extensive modeling, surface water/ground water modeling, some sort of technical basis to establish what is the minimum level that that resource can tolerate before some established damage or detrimental impact occurs; either impact on other users, impact on ecological systems, impact on downstream users of the same surface water. And so really when you go into this with a criteria, you have to have something that you can point to to support the justification that that's a critical area. And typically those are the numerical modeling tools that are used, depending on the media, surface water/ground water, as well as, obviously, stakeholder input and really the condition of the resource today.

If there's an area that's severely impacted today, it may be already critical, and it may be below critical levels, and you may have to try to look at backing it up, backing up in time and reducing the stresses on that aquifer so that those groundwater levels can recover. That may be one of the alternatives you have to look at.

# COMMISSIONER GAUTREAUX:

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Dale, do you have another question?

COMMISSIONER GIVENS:

Since you've talked so much about phase 2, how about tell us a little bit about what approaches you see since URS you said has been in the state for 10 years, and C-K originated here. Tell us a little bit about what you see as opposed to other states as to how that would apply here, and what recommended approach you would see initially, so you'd have to have some direction in which way you want to head I

#### MR. LEHNEN:

think.

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I think in other states they've obviously faced these same issues, and some are facing them now, some are facing them in the past. I think the key things you have to evaluate are what's important to you. You've got economic factors. You've got commercial factors. You've got growth factors. You've got a lot of impacts in the state that influence the use of the resources. And so it really is a stakeholder-driven process to decide what is important to you and the stakeholders. Do you want to sacrifice a water body? That's your choice. Maybe that's in the economic interest of the state. You can make those decisions. You might find some resistance to it, but you can make those decisions. I think that's a statewide balancing act that is very much stakeholder driven.

I can't tell you exactly what I would suggest for the state. I can tell you what has happened in some other states if you'd like.

# COMMISSIONER GIVENS:

Well, I think that you touched on some of what I

was particularly interested in hearing you talk about from the stakeholder involvement. There are two approaches on opposite ends. If you want one being the local level stakeholder type of situation and aggregating to some higher level, and the other being a statewide approach-driven top-down if you want.

In my experience you should have policy that's consistent statewide. It makes it more defensible. It makes it more predictable for the users of the resource, and having separate rules and regulations for regional areas can cause a lot of problems. And so if I was designing it from a clean piece of paper, I would design a statewide policy that would then be promulgated down to the local level, and maybe there's a little twist in this area and something different in that area, but you still have a basic policy that everything rolls up to. If you develop policy at the local level, as soon as you cross those jurisdictional lines the policy changes. That's very difficult for the users of the resource. It's very difficult to manage those cross-jurisdictional issues. I think it's really better to start from the top down and develop in that manner.

# COMMISSIONER GIVENS:

Thank you.

#### COMMISSIONER GAUTREAUX:

Charlie?

# MR. DEMAS:

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MR. LEHNEN:

How do you plan to evaluate the interactions

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between surface and ground water? I mean, that's one of the charges of number one.

# MR. INMAN:

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Again, I think Jeff has been working on this exact problem in Florida in some of his recent projects, but certainly that's one of the issues that we'll have to address, but I think Jeff is experienced with some of the water management districts in the state of Florida pertaining exactly to these issues.

# MR. LEHNEN:

Yes. As you know, the interaction between ground water and surface water is very complex. The USGS has been working very hard on that for the last ten years. We're involved in several projects in the state of Florida in particular where we're trying to merge numerical models, the output of a groundwater model with the output or input of a surface water model. I believe the GS is doing the same kind of work. So we're trying to keep up with that technology and utilize the tools that are out there, but the tools just aren't really commercially available. So it is somewhat a research level that we are running into when we are looking at modeling surface groundwater interactions, especially over big regional areas.

Really, the best approach for something like that is almost a site-specific case-by-case basis where you can get enough of the data that you can pin down the interaction between the surface water/groundwater systems and know, have some confidence that you're simulating what's really happening in that area. Once

you scale it up to a broad regional area, I believe
the usefulness of it gets kind of tricky.

# MR. DEMAS:

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Do you plan to run models as part of Part 1?
MR. LEHNEN:

No, no. There's not enough time to accomplish those kinds of things. What we will do is try to identify the needs, and maybe areas where developing some regional models in the groundwater system in particular might have some benefit.

# MR. DEMAS:

One of the unique things down here is that if we do take out of surface water, especially in the coastal areas, we have strong concerns on the impacts on our coastal erosion and CCWPPRA plan. So have you guys given any thought to the interaction on that?

MR. INMAN:

We realize that those are some very important issues with the wetlands. Some of the work we've done in other states certainly combine the impact of a wetland versus a drawdown in the groundwater systems, but we're looking at other alternatives where water of lower quality surface water might be used to restore, help restore coastal wetlands. And so when we look at the alternatives available and look at different reuse areas, particularly for reuse water, that would be one of our key elements in coastal Louisiana would be looking at the wetlands restoration.

# COMMISSIONER GAUTREAUX:

Thank you. Bo?

# COMMISSIONER BOLOURCHI:

I found the aquifer storage and recovery ASR technology, which according to the proposal it was developed and successfully implemented by CH2M Hill; is that correct?

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Yes, sir.

#### COMMISSIONER BOLOURCHI:

I find it unique and promising. Could you elaborate on that technology? And what's the difference between that technology and artificial recharge?

# MR. MCDONALD:

I can tell you a little bit about ASR, aquifer storage recovery. And what the technology is is it's a way to store large volumes of water under ground in a freshwater aguifer or brackish aguifers. And what you typically -- the typical application is to take fresh water when it's available during periods of low demand, say in the winter months, and have it and recharge it under ground through a well and store it under ground, and then during the summer months when demands are high and you need that water, you recover it through the same well, disinfect it, and place it in the distribution system. And you're able to store, as opposed to elevated tanks, you know, five or ten million gallons, it's 100 million gallons up to maybe 500 million gallons to be able to store that under ground and recover it when you need it.

So that's kind of the technology for ASR. It's a

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way of storing water under ground and storing large volumes of water under ground. There are approximately 30 -- about 30 or 35 operating systems in the country at this time that are fully operating. There are probably another 50 that are in development. COMMISSIONER BOLOURCHI:

Are they mostly in the west, western states? MR. MCDONALD:

There are some in California. Actually, it started in Florida. It was mostly developed in Florida. Most of the systems are in Florida. California is probably second. Up and down the east coast, Texas, Iowa, Washington State, they are pretty spread around.

#### COMMISSIONER BOLOURCHI:

Have y'all considered proposing, let's say ponds, dig up ponds and fill them up during the flooding area, and then using it where you need it? MR. MCDONALD:

Yes, we've worked on surface type recharge projects also. Typically it would take a large volume of land, obviously. In areas where land is expensive it's not necessarily something that we would apply, but we've done those kind of projects and they are applicable in certain areas, and that is something that we have done and can certainly look at.

And you did have the question about the difference between ASR and recharge. Strictly recharge is just putting the water under ground and leaving it there where maybe you would have saltwater Page 57 of 74

encroachment issues or something along those lines; whereas, in ASR you recover the water, and recharge you leave it under ground.

# COMMISSIONER GAUTREAUX:

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Thank you. Bob, could you just please let everyone know what the procedure will be from here?

MR. HARPER:

The procedure from here is the selection committee will meet. They will agree upon a selection to recommend to the Secretary. It will provide written comments and justification for the selection of the firm to the Secretary, and the Secretary will approve the selection and will enter into contract negotiations.

#### COMMISSIONER GAUTREAUX:

Thank you. Thank you all. Once again, thanks to the selection team members for their work, and also to the Commission and Advisory Task Force members who initially helped develop the scope.

The next thing that's on the agenda is the presentation of the Draft of the Amended Emergency Rule for Critical Ground Water Area Designation Procedure and Process. And as I mentioned earlier, the first emergency rule dealt primarily with the application procedure. This had some minor revisions to that emergency rule, and also sets forth a hearing procedure for the entire process. And I'm going to ask Anthony Duplechin to review the emergency rule. And I'll just remind you that we're not asking for action today. Tony?

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#### MR. DUPLECHIN:

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How much detail did you want me to go into it?

Go over what has been changed?

COMMISSIONER GAUTREAUX:

Yes, let's just hit on what's been changed.

COMMISSIONER ASPRODITES:

Actually, the main changes that have some substantive effect.

# MR. DUPLECHIN:

Right. We changed the or proposed to change the definition of groundwater emergency taking into consideration numerous comments that were made two months ago at the meeting in August. And we have changed the definition to read, "Ground water emergency shall mean an unanticipated occurrence as a result of a natural force or a manmade act which causes either the depletion of a groundwater source or a lack of access to a groundwater source, or the likelihood of excessive pumping from a groundwater source."

The second portion that we made changes to were in application. Major change there was to add a section, Application by Commission. It states "The Commission may initiate a hearing to consider action with respect to a specific groundwater area. The Commission shall notify the public pursuant to 3303 and 3501(A) prior to issuing an order. The information presented by the Commission at the hearing shall include, but not be limited to, the information pursuant to 3305(A) and 3307."

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Also added Ground Water Emergency.

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hereof, the Commission may initiate action in response

"Notwithstanding the provisions of paragraphs A and B

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to an application of an interested party, or upon its

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own motion in response to a groundwater emergency.

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Subsequent to adoption of a proposed emergency order

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that shall include designation of a critical

management plan for an affected aquifer, the

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groundwater area and/or adoption of an emergency

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Commission will promptly schedule a public hearing

Under Criteria for a Critical Ground Water

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pursuant to 3501(B)."

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Designation, we changed the wording of Section B to

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read, "Applicant shall also submit recommendations

regarding the critical groundwater area, including,

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but not limited to the following: the designation of

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the critical groundwater area boundaries, and the

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groundwater area that may include but not be limited

recommended management controls of the critical

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to: A. restrictions on the amount of withdrawals by

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each user in the area, and/or  ${\tt B.}\ {\tt requiring}\ {\tt new\ permits}$ 

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for the drilling of new water wells including but not

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limited to, i. spacing restrictions, and/or ii. depth

Under recordkeeping we added that the public

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restrictions."

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documents relating to hearings or decisions by the

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Commission would be kept by the Office of

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Conservation.

Under Hearing, Notice of Hearing we made a slight

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change to have the section say, "Upon determination

that an application is complete, the Commission shall schedule one initial public hearing at a location to be determined by the Commission in the locality of the area affected by the application. Such notice shall be published in the official state journal and the official parish journal of each parish affected by the application at least 30 calendar days before the date of such hearing."

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Part B was changed to say, "The Commission will notify the public of any hearing initiated by the Commission either as a result of an action pursuant to 3305(C) or 3505(B) a minimum of 15 days prior to the hearing. Hearings initiated by the Commission will be held in each parish affected by the Commission's action under 3305(C) or 3505(B). Notice of the hearing shall contain the date, time, and location of the hearing, and the location of materials available for public inspection. Such notice shall be published in the official state journal and the official parish journal of each parish affected by the Commission's petition."

Under 3505, Decision, a few changes were made and additions were made to state that -- I'll just read the whole thing. "After hearings held pursuant to 3501(A) or 3305(C), the Commission shall issue a written decision in the form of an order based on scientifically sound data gathered from the application, the participants in the hearing, and any other relevant information. The order shall contain a statement of findings, and shall include but shall not

be limited to: 1. designation of the critical groundwater area boundaries, and/or 2. the recommended management controls of the critical groundwater area that may include but not be limited to; a. restrictions on the amount of withdrawals by each user in the area, and/or b. requiring new permits for the drilling of new water wells including but not limited to, i. spacing restrictions, and/or ii. depth restrictions.

"B. The Commission will make the order and propose management controls available to the applicant, participants in the original application hearing, and any other persons requesting a copy thereof. The Commission in accordance with 3501(B) will initiate hearings on the order, and propose management controls in each parish affected by said order and management controls.

"C. Final orders - The Commission will adopt final orders and management controls after completion of 3501(B). The final orders shall be made a part of the permanent records of the Commission in accordance with 3311 and shall be made available to the public upon request."

# COMMISSIONER GAUTREAUX:

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Thank you. I would like to add that there are a set of figures attached to the Draft Emergency Rules that outline the procedure. Hopefully that will help clarify the process for application by Commission, or an applicant other than the Commission. So these will not be submitted as part of the emergency rules, but

Page 62 of 74

hopefully they will be helpful in understanding the process.

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Do we have any comments or questions by our Commissioners concerning these Emergency Rules?

Again, we're not going to act on them today. We can discuss them. We'll also accept comments and welcome input between now and the next Management Commission when we'll probably ask to take an action on them.

I also at this point want to encourage everyone, if you did not sign in, please make sure you sign in because one of the things we try to do is distribute the information on a notification list. So if you've signed in and we have your E-mail address, you'll get such information in advance.

No comments or questions by the Commission?
(No response.)

Let's move on to the next topic which Tony will also give, the Ground Water Staff report.

MR. DUPLECHIN:

In addition to participating in the proposal review team, the staff of the Ground Water Management Commission has spent considerable time logging in water well information sheets, and we started after our last Commission meeting responding to owners and/or drillers who had submitted these sheets letting them know that we did, in fact, get the sheets.

We are still experiencing a little bit of a problem. People think that we are issuing permits, and that they can't drill the water well until they've heard back from us. Legislation merely states that 60

days prior to drilling the well this information must be submitted to the Commissioner of Conservation. We are trying our very best to get the word out to people what this program that the legislation from last year created is all about. In an effort to assist with that, this morning at the Task Force meeting I did ask the Task Force members that were there to assist us in getting the word out to the different groups that they represent and letting them know what the requirements are here.

We have also redesigned our website to make it more user-friendly, and put more applicable information on it, as well as links to other websites that have similar information; such as the Sparta aquifer's website and the Capital Area Ground Water Conservation District's website, as well as the LSU Ag Center's website which has a veritable plethora of information from the meetings held in February and August.

# COMMISSIONER GAUTREAUX:

Tony, could you give everyone that website while we're talking about it, the address?

# MR. DUPLECHIN:

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The address for our website is
www.dnr.state.la.us. This will bring up Department of
Natural Resources home page, and there's a link in -it comes out about in the middle of the page to the
Ground Water Management Commission. That will take
you directly to our website. The redesigned website
has the transcripts, verbatim transcripts and

summaries of all of the Commission meetings. It also has a list of when the Commission meetings were held, and where proposed meetings or the next meeting will be held. The same thing holds true for the Advisory Task Force. It has information on those meetings, as well as the agenda for those meetings. The members of the Commission are listed along with their E-mail addresses on the website, and the same thing holds true for the Task Force members.

We have also made several just cause decisions since our last meeting. We have made five such decisions. Two were for test holes for an aquifer test, and three were from drillers who had very short notice from their clients: one non-community public supply, one irrigation well, and one well to fill up a crawfish pond. That's it.

# COMMISSIONER GAUTREAUX:

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We would just like to remind people that are new to the process, this is just a waiver of the 60-day advance registration. These wells still will be registered. So there was a little confusion about that early on.

The next item -- any questions for Tony?
(No response.)

Thank you, Tony. As I mentioned, this morning our Ground Water Management Advisory Task Force met at the Department of Wildlife and Fisheries, and I think we had a good meeting. As I mentioned at the Task Force meeting we will always have an opportunity at the Commission to review what's happened and accept

recommendations and so forth and have discussion. We also provide the Task Force with an update on Commission activities. So hopefully there's a linkage there, and as you can see there are many of our members here today.

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One of the things that we did have an opportunity to do is meet among the subcommittees, although we had a little logistics problem and we formed a couple of super committees for discussion, and sometimes people were reluctant to go to committee number two if they belonged to one. So we had some very good discussion, though, and I'm going to now ask for our committee chairs or designated spokesperson for the various committees to give us a report of their activities or comments that they may have. And we'll start -- we'll just go in alphabetical order. The Agriculture Committee? Would you please come down and introduce yourself so we'll have that as part of the record?

I'm Jess Barr with Louisiana Cotton Producers.

And the Agriculture Committee would like to recommend that as part of the additional 60-day waiver that we add an additional recommendation on there for what we would like to call drought condition wells, and these would be defined as a well installed to alleviate crop or livestock stress during periods of moderate or extreme drought as indicated by the Palmer Drought Index.

# COMMISSIONER GAUTREAUX:

Thank you. What I had suggested this morning,

1	and we can open it up to Commission members this			
2	afternoon, is go ahead and post that as a proposed			
3	revision to our 60-day waiver, and we will accept			
4	comments, and then just as the other things that we've			
5	approved or otherwise, we'll put it on the agenda for			
6	the next meeting as a potential adjustment to our 60-			
7	day waiver process.			
8	Is there any question or comment regarding that			
9	request? (No response.) Thank you.			
10	The next one is the Ecology Committee.			
11	MR. LANCTOT:			
12	No report.			
13	COMMISSIONER GAUTREAUX:			
14	Well, you had something to say this morning.			
15	MR. LANCTOT:			
16	Not any recommendations.			
17	COMMISSIONER GAUTREAUX:			
18	I think you were going to survey, or make some			
19	recommendations, or look at the issues in terms of			
20	linkages between			
21	MR. LANCTOT:			
22	Provide some examples of impacts on ecosystems			
23	related to the depletion of water.			
24	COMMISSIONER GAUTREAUX:			
25	Okay, that's fine. Thank you. The Economic			
26	Development Committee?			
27	MR. OWEN:			
28	No report.			
29	COMMISSIONER GAUTREAUX:			

Thank you. Well, are you going to handle the

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1 Policy Committee Discussion?

2 MR. OWEN:

3 Yes.

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COMMISSIONER GAUTREAUX:

All right, the Industrial Committee?

MR. LYONS:

My name is Mike Lyons with Mid-Continent Oil and Gas Association, and chair of the Industrial Committee. We have designated individual members of our committee to each of the other committees that serve on the Advisory Task Force in order that we might network with those other groups.

We're also developing a questionnaire that will be utilized by the various trade associations, primarily LCA, Mid-Continent, and the Pulp and Paper group to look at current usage, as well as forecast use needs within the industrial sector. We have also decided to look at possible incentives for transferring from groundwater sources to surface water sources, and impediments to such transfers.

#### COMMISSIONER GAUTREAUX:

Thank you. The Outreach Committee?

MS. WALKER:

My name is Linda Walker. I'm originally with the -- I'm with the League of Women Voters. The Outreach Committee has determined that we're going to have a full committee meeting on either the 13th or 14th of November where we will in depth get into what kind of publications maybe we would like to see, and some of the long-range planning.

1 But we also decided that some immediate action 2 was needed, and that we would like to have an article 3 that really the staff and the expertise in the 4 Department need to develop that we can have available 5 to put into all sorts of internal publications, 6 particularly to the decision-makers in the state to 7 inform them of what's happened to this point, and how 8 this group is working, and what we can see for the 9 future. And those need to go to the Police Jury 10 publications, Louisiana Mayoral Association, any of 11 the things that we can think of. And if we can get 12 the Governor to maybe outreach in some of the things 13 that he does, such as his radio program and the 14 publications where he has columns. And then following 15 that, to keep updates going so that all the people 16 across the state, particularly the decision-makers 17 from this point on, will stay fully informed. 18 see that as an immediate need. Thank you. 19

#### COMMISSIONER GAUTREAUX:

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Thank you. And we mentioned that our Staff at Conservation tends to be more on the technical side, so we'll be looking to members of our Task Force and Commission for writing talents to assist in that effort. Another thing, Linda mentioned meetings, and as we mentioned this morning, all of the committees of the Advisory Task Force and Commission will be subject to public meeting law. So we will do our best to notify. We will notify as we do for our regular meetings, but we will also notify people when committee meetings are taking place so you'll have the

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opportunity to attend the committee of your choice.

Thank you.

Policy committee?

# MR. OWEN:

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Every member -- I'm Gene Owen with Baton Rouge Water Company. Every member of the Policy Committee has a duplicate assignment on another committee, and each of those individuals was present at another committee. I met as a committee of one this morning, and I bring you a unanimous decision by that committee. We would like to request that in your consideration of the Emergency Rules for Ground Water Management that in the decision in paragraph 3505 that you insert clarifying language in paragraph 3505(A)2.a that would make it abundantly clear that it is not the intent of these regulations to require pro rata reductions or curtailment in the use of each user, but you may curtail the usage of any user. But what I would like to do is get away from the concept that these regulations might require pro rata reduction by every user if any user is curtailed.

#### COMMISSIONER GAUTREAUX:

Thank you, Mr. Owen. And as we mentioned this morning after the unanimous recommendation of the Policy Committee, we will ask staff members to look at that and see if we can come up with some language consistent with the Act which said that public health and safety is the first priority, and after that we will consider historical use, previous conservation, et cetera. So we will be working on some potential

1 clarification language for our Task Force and 2 Commission to consider again for clarification. 3 Public Supply? 4 (No report.) 5 Surface and Ground Water? Charlie? 6 COMMISSIONER ASPRODITES: 7 Is that with Technical? 8 COMMISSIONER GAUTREAUX: 9 I think the groups were combined, and I'm not 10 sure who was here to give the report. 11 MR. DEMAS: 12 The Surface Water and Ground Water Committee and 13 the Technical Committee both met together. We have 14 decided to hold a joint meeting with whoever the 15 consultant that is selected as soon as possible, as 16 soon as it's legally possible to brief them on what 17 data is available, and also on the concepts that the 18 Surface and Ground Water subcommittee wants them to 19 consider. 2.0 COMMISSIONER GAUTREAUX: 2.1 Thank you. Those conclude our committee reports. 2.2 Are there any questions or comments? (No response.) 23 I just had a question about the Technical. That 24 actually is a combined report. There was one big 25 supergroup, so that's -- that was the consensus 26 decision of the Technical and Surface and Ground Water

Are there any other questions or comments by our Commission members? Bo?

30 COMMISSIONER BOLOURCHI:

group.

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If that's in order I would like to request that the representative of the Red River Compact Commission be added to the Surface and Ground Water Committee.

COMMISSIONER GAUTREAUX:

Charlotte, can we make a note of that? I trust you'll notify that person that they have been added.

COMMISSIONER BOLOURCHI:

Yes.

# COMMISSIONER GAUTREAUX:

Thank you. New business? I think we've discussed our Emergency Rule already, which we had anticipated as the new business. Are there any other items that members of the Commission need to bring to our attention?

(No response.)

Public comments?

(No response.)

#### COMMISSIONER NAMWAMBA:

I just wanted to bring to the notice of my fellow committee members -- Commission members and Task Force that I was away the last meeting because my mother passed away and I had to travel, and I've been through grieving, and I think I'm over the grieving and I'm back. Thank you.

# COMMISSIONER GAUTREAUX:

Thank you, and you certainly have the condolences of the Commission. We're glad to have you back. All right, well, schedule for next meeting. I would assume we probably want to follow our monthly schedule, but I would like to I guess consult with the

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Staff in terms of what we're looking at with the consultant coming on, if we could possibly have a meeting soon after the selection process. So if we can target that, unless someone else has an idea. If we're looking toward -- well, that might be pretty soon.

# COMMISSIONER ASPRODITES:

28th of November? That's after the holidays.

COMMISSIONER GAUTREAUX:

1:30 on the 26th? Okay, that's a Wednesday. Okay, the 28th. Is that all right? Our contractor will hopefully have been on board a week or two, but perhaps that's a good time in terms of trying to settle details. And a couple of the committees have indicated they're planning on meeting mid-month, so that might be a nice stretch for some work to have been accomplished. The 28th, does that work for everyone? And we'll just try to do the afternoon. We'll do 1:30. We will not be able, if I recall correctly, to have this room. We're going to have to find another location, but we'll stick with the 1:30 time frame, and we'll also shoot for an Advisory Task Force meeting that morning. And I will determine the location for that one as well and notify you as quickly as we can. Any comments or questions, business?

(No response.)

If not, do I hear a motion to adjourn?

COMMISSIONER ASPRODITES:

I move that we adjourn.

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1	COMMISSIONER GAUTREAUX:	
2	A second?	
3	COMMISSIONER BOLOURCHI:	
4	Second.	
5	COMMISSIONER GAUTREAUX:	
6	All in favor? (Aye.)	
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# CERTIFICATE

I, SUZETTE M. MAGEE, Certified Court Reporter, do hereby certify that the foregoing meeting was held on October 22, 2001, in the Mineral Board Hearing Room, Baton Rouge, Louisiana; that I did report the proceedings thereof; that the foregoing pages, numbered 1 through 74, inclusive, constitute a true and correct transcript of the proceedings thereof.

CERTIFIED COURT REPORTER